

Fresno COG Policy Board

Date: Thursday, July 27, 2017

Time: 5:30 PM

Place: COG Sequoia Conference Room
2035 Tulare St., Suite 201, Fresno, CA

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AB23 REQUIREMENT: IN ACCORDANCE WITH THE BROWN ACT AND AB23, THE AMOUNT OF STIPEND PAID TO EACH MEMBER FOR ATTENDING THIS MEETING OF THE FRESNO COUNCIL OF GOVERNMENTS POLICY BOARD IS \$100.

AGENDA AND ANNOTATED AGENDA IN PDF FORMAT FOR PRINTING

Exhibits:

 Agenda  Annotated Agenda

Fresno County Rural Transit Agency Meeting Package - Meeting will follow the Policy Board meeting

Exhibits:

 FCRTA Agenda  FCRTA Packet

Sitting as the Fresno County Mayors Selection Committee (Includes the County) - Measure C Citizen Oversight Committee Appointments (Brenda Veenendaal) [APPOINT]

Exhibits:

 Application  Member List  Application Hamilton  Application Jordan  Application Nowlin

Summary: The Fresno Council of Governments Policy Board, acting as the County Mayors' Select Committee and the Chair of the Fresno County Board of Supervisors, will be asked to appoint five new or returning members to the Measure C Citizen Oversight Committee (COC). The purpose of the Citizen Oversight Committee is to inform the public and to ensure that the Measure C funding program revenues and expenditures are spent as promised.

The Measure C Expenditure Plan states that the COC shall be composed of thirteen members, including six at-large public members who respectively reside in each one of the five Fresno County Supervisorial Districts and seven members who must be representatives drawn from a diverse mix of interested community organizations. Members of the COC must meet certain eligibility and residency criteria as noted in the Measure C Extension Expenditure Plan - Appendix G – Citizen Oversight Committee. Appendix G also states the Committee's duties and responsibilities. It is attached for your review as part of the application packet.

The following committee vacancies were advertised via email by Fresno COG and FCTA staff, on the Measure C and Fresno COG websites, and on the Measure C and Fresno COG Facebook pages. Applications were due to Fresno COG by Thursday, July 20, 2017:

There are currently five vacancies on the committee for 4-year terms to begin July 1, 2017:

- **Three** positions for **Community Organization Representatives** (*Organization/agency must provide applicant with a letter of recommendation.*)
- **One** for the **unincorporated rural area west of State Route 99** (Supervisory District 1)
- **One** for the **Fresno-Clovis Metropolitan Area** (Supervisory District 3)

Three applications were received for the positions. They are attached for review. Two applications are for Community Organization positions and one is for the Fresno Clovis Metropolitan Area Public-At-Large position. One of the applicants, Kevin Hamilton, would be a returning member who served four years on the committee but whose term expired June 30, 2017. He represented the Central California Asthma Collaborative. Another applicant is William Jordan who would be representing the League of Women Voters. The League has always had a representative on the Committee, and they support his application. The third applicant is LeAnn Nowlin, Chief Business Official from Golden Plains Unified School District. Staff has verified that her address is within Supervisory District 3 as is required for the available public-at-large position.

There are currently no applications for the third Organizational Representative position or the Unincorporated Rural Area West of State Route 99, Supervisory District 1. However, staff will continue to publicize the vacancies and if any additional applications are received prior to the meeting staff will bring them forward to the Fresno COG Board, sitting as the Mayors Selection Committee.

Action: Appoint new members to the Measure C Citizen Oversight Committee.

Fresno COG Sitting as the Transportation Policy Committee

I. TRANSPORTATION CONSENT ITEMS

About Consent Items

All items on the consent agenda are considered to be routine and non-controversial by COG staff and will be approved by one motion if no member of the Policy Board or public wishes to comment or ask questions. If comment or discussion is desired by anyone, the item will be removed from the consent agenda and will be considered in the listed sequence with an opportunity for any member of the public to address the Policy Board concerning the item before action is taken.



A. Executive Minutes of June 29, 2017 [APPROVE]

Exhibits:

 June Minutes

B. Measure C Claims Fiscal Year 2017-18 (Les Beshears) [APPROVE]

Exhibits:

 Measure C Claim FY 2017-18  Resolution 2017-22

Summary: Measure C funds are available in Fiscal Year 2017-18 for programs administrated through Fresno COG. In accordance with Transportation Authority procedures, Resolution 2017-22 adopts claims for ADA/Senior/Paratransit in the amount of \$569,379, Farmworker Van Pools in the amount of \$418,025, Car/Van Pools in the amount of \$418,025 and Administrative/Planning in the amount of \$360,367 for funds totaling \$1,765,796.

Action: Staff recommends adoption of Resolution 2017-22 approving Measure C Claims for ADA/Seniors/Paratransit, Farmworker Van Pools, Car/Van Pools and Administrative/Planning.

C. RTP Environmental Justice Subcommittee SCS Indicator (Trai Her-Cole) [APPROVE]

Summary: The Environmental Justice (EJ) Subcommittee was asked to assist Fresno COG in identifying an EJ Performance Indicator that will be used to evaluate the impact of each scenario modeled under the 2018 Sustainable Communities Strategy (SCS). The subcommittee met and discussed the following performance measures.

- Accessibility - the ease of reaching destinations as measured by the percentage of commuters who can get to work within a given period of time; measured by calculating average travel times during the **peak morning commute** to desired destinations.
- Mobility - the ability to move throughout the region within a reasonable amount of time, measured by calculating average travel times on highways and transit during the **evening peak travel time**.
- Access to Community Resources - combination of accessibility and mobility.
- Transit Investment Effectiveness - measures maximized return on transit investments; estimated by dividing the new added average number of daily passenger miles traveled served by RTP transit projects in the full project list by the total \$1,000 of investment inside and outside the EJ TAZs.
- Distribution of Investments - ensuring equitable distribution of transportation investment benefits; compares the ratio of person-miles traveled on roadway & transit projects in an area to the total investment in roads and transit in that area.
- Reliability - compares the percentage of on-time arrivals; calculates vehicle miles traveled on congested highways or in transit vehicles.

After much discussion the EJ subcommittee ultimately recommended **Access to Community Resources** as the EJ SCS indicator.

Action: Staff, the EJ Subcommittee, the RTP Roundtable, the TTC and PAC recommend the approval of "Access to Community Resources" as the Environmental Justice Indicator for the 2018 Sustainable Communities Strategy.

D. New Appointee for Selma's RTP Roundtable Seat (Meg Prince) [INFORMATION]

Summary: Fresno COG has been informed that Frankie Olivares, Administrative Analyst in Selma's Economic Development and Grants Department has been appointed by the City of Selma to fill the City's seat on the RTP Roundtable Committee. Frankie Olivares replaced Roseann Galvan's position, which was previously appointed to the seat on the committee, and has since left the City of Selma.

Action: Information only. Direction may be provided at the discretion of the Policy Board.

E. Release of Fiscal Year 2017-2018 Infrastructure for Rebuilding America Grant Program - Formerly FASTLANE (Trai Her-Cole) [INFORMATION]

Summary: On June 29, 2017 the U.S. Department of Transportation (DOT) released a Notice of Funding Opportunity (NOFO) for the **Fiscal Year (FY) 2017-2018 Infrastructure for Rebuilding America (INFRA) Grant Program**. The new INFRA Grant Program will revise and build upon the pre-existing **Fostering Advancements in Shipping and Transportation for the Long-term Achievement of National Efficiencies (FASTLANE) Grant Program**, which was established under the *Fixing America's Surface Transportation (FAST) Act* (Pub. L. No. 114-94) of 2015. The application period will remain **open for 120 days**.

DOT has updated its project evaluation criteria to better align them with the new administration's national and regional economic vitality goals and to leverage more non-federal funding.

Approximately \$1.5 billion in FY 2017-2018 funding is available under this NOFO. DOT will award INFRA grants of at least \$25 million for large projects and INFRA grants of at least \$5 million under the small project category. DOT will set aside 10 percent of the total available INFRA funds for small projects each fiscal year. Additionally, DOT will preserve the statutory requirement to award at least 25 percent of total program funding for rural projects as outlined in the FAST Act.

Although eligible project costs, project types, cost share, project sizes and other requirements defined in the statutory requirements outlined in the FAST Act have not changed, the administration will seek out proposals that better align with new project evaluation criteria and principles that are outlined in the memo attached for your review.

For prior applicants, DOT will not select large projects from the existing FY 2017 pool of applications that were submitted during the final months of the Obama administration. Those applicants may resubmit their previous FY 2017 FASTLANE application for consideration for the combined FY 2017-2018 federal funding available under this NOFO; however, the next submission must address how the proposed large project will address the new grant evaluation criteria. DOT will move forward with small project selections from the existing pool of FY 2017 applications.

Refer to the DOT website below to see the Full NOFO, INFRA vs. FASTLANE Fact Sheet, Build America Fact Sheet, Instructions for Repeat Applications, and Frequently Asked Questions (FAQs).

<https://www.transportation.gov/buildamerica/infragrants>

Action: Information only. Direction may be provided at the direction of the Policy Board.

F. **Meeting of Fresno COG Programing Subcommittee to discuss Fiscal Year 2017-18 Congestion Mitigation and Air Quality/Surface Transportation Block Grant Program (RSTP) (Jennifer Soliz/Lauren Dawson) [INFORMATION]**

Summary: Fresno COG is beginning the fiscal year 2017-18 Call-for-Projects process for the Congestion Mitigation and Air Quality Improvement Program (CMAQ) and the Surface Transportation Block Grant Program (STBG), formerly known as the Regional Surface Transportation Program (RSTP). With this in mind, the Programming Subcommittee met on July 19, 2017 to discuss possible updates and/or changes to the call-for-projects procedures and criteria. The Programming Subcommittee is comprised of city and county planning, public works and engineering staff. The Call-for-Projects initiation is anticipated in September 2017. Due to meeting deadlines for posting the agenda, a verbal update of proposed changes can be provided if the Board desires. The proposed changes will be incorporated into the application packets which the Board and TTC/PAC committees will review/approve in September.

Background: The U.S. Congress is responsible for adopting a federal surface transportation act — Congress' authorization to spend tax dollars on highways, streets, roads, transit and other transportation related projects. The current Act, Fixing America's Surface Transportation (FAST) Act continues the authorization of the Surface Transportation Program by converting it to the STBG Program and continuing the CMAQ Program. FAST Act gives the State Department of Transportation the flexibility to administer these funds. Caltrans assigns a significant portion of these two programs to regional planning agencies, such as Fresno COG, to be used at their own discretion, subject to federal regulations. Fresno COG further develops and administers its own funding criteria using STBG and CMAQ funds in an effort to address some of the Fresno County region's transportation needs in accordance with the Regional Transportation Plan.

Reminder: All projects that will be applying for STBG and/or CMAQ funds need to be entered as a 2018 RTP project into Fresnotrak by July 28, 2017.

If you have any questions regarding the CMAQ Call-for-Projects please contact Lauren Dawson at 559-233-4148 ext. 217 or ldawson@fresnocog.org. For questions on the STBG Call-for-Projects please contact Jen Soliz at 559-233-4148 ext. 223 or jsoliz@fresnocog.org.

Action: Informational only. Direction may be provided at the discretion of the Policy Board.

G. **2018 Regional Transportation Plan Action Element Chapter Development (Lauren Dawson/Jennifer Soliz) [INFORMATION]**

Summary: The development of the Draft Action Element for the 2018 Regional Transportation Plan (RTP) was presented to the RTP and Sustainable Communities Strategy Roundtable Committee as an information item on June 28, 2017.

The Action Element describes the programs and actions necessary to implement the RTP, and assigns implementation responsibilities. The Draft will describe transportation projects that are anticipated to be completed during the RTP plan's horizon (2042) and will consider congestion management activities within the region. All transportation modes (highways, local streets and roads, mass transportation, rail, bicycle, aviation facilities and services) are addressed. The Draft Action Element provides direction about the roles and responsibilities of the MPO and other agencies as RTP projects and policies are established.

Each mode section has a team leader who is beginning to draft the text for each section. The sections are divided into the following categories; Multimodal; Highways, Streets, and Roads; Urban Mass Transportation; Rural Area Public Transportation & Social Service Transportation; Aviation; Non-Motorized; Rail; Specific Transportation Strategies and Management Systems and Air Quality.

Each mode or transportation strategy will be presented in a separate section and will include a discussion of the existing system, an assessment of needs, and proposed actions. The latter will be divided into short-range (0-4 years) and long-range (5-26 years) actions. Proposed actions will be based upon projected travel demand and appropriate policy. The short-range measures will then form the basis for the Regional Transportation Improvement Program (state funding) and the Federal Transportation Improvement Program (federal funding).

Tentative timeline for the development of the Draft Action Element:

- June 2017 through mid-August 2017 write text for Action Element sections.
- 9/27/2017 Draft Action Element to 2018 RTP Roundtable for review/comment.
- 12/8/2017 All Draft documents completed for internal administrative draft version of the 2018 RTP.

The basic format of the draft Action Element will follow the 2014 RTP which can be accessed here:

[http://www.fresnocog.org/sites/default/files/publications/RTP/Final RTP/2014 RTP Chapter Five Final .pdf](http://www.fresnocog.org/sites/default/files/publications/RTP/Final_RTP/2014_RTP_Chapter_Five_Final_.pdf)

The members of the Roundtable commented on the need to see the administrative draft. Staff explained the draft documents are solely developed for the consultant working on the Environmental Impact Report, and are provided early, for the work to be completed by February 2018. The Roundtable members also requested that they be allowed to review and comment on the Action Element Chapter in October and November.

Action: Informational only. Direction may be provided at the discretion of the Policy Board.

H. **End of Federal Fiscal Year E-76 and Federal Transit Administration Transfer Deadlines and Obligational Authority Updates (Jennifer Soliz) [INFORMATION/DIRECTION]**

Summary: The 2016-17 Federal Fiscal Year (FFY) ends on September 30, 2017. All funds programmed in FFY 2016-17 in the 2017 FTIP should be obligated prior to October 1, 2017. This requires that requests for authorizations be submitted to Caltrans Local Assistance no later than **Friday, July 28, 2017** in order to allow them time to process and submit to Federal Highway Administration (FHWA). District staff will continue to work on requests submitted after this date on a first-come first-served basis, but authorization approval before October 1, 2017 will no longer be guaranteed.

Federal Transit Administration (FTA) transfer requests must be submitted to Caltrans Local Assistance by **Friday, July 14, 2017**. If your agency cannot submit the FTA transfer requests to the district office by the deadline please contact your Local Assistance Engineer directly.

As previously reported at the April and June 2017 Committee meetings, the overall total Obligational Authority (OA) Target for CMAQ and RSTP federal funding sources in FFY 2016-17 is \$21,964,855. As of May 31, 2017, **\$4,760,874** of CMAQ and RSTP has been obligated, which reduces our 2016/17 OA target balance to **\$17,203,981**. This indicates that we have only met 21.7% of our estimated OA target for this FFY. Our region should deliver the complete \$21,964,855 of OA to comply with the "Use It or Lose It" provisions of AB 1012 enacted in October 1999 and to avoid having some of our OA redistributed to other regions to advance their projects.

It is imperative that projects programmed within FFY 2016-17 get obligated within the programmed year to avoid reprogramming of those funds. Also, agencies with projects scheduled in later years can take advantage of the Expedited Project Selection Procedures (EPSP) to deliver their projects early. Obligating funds programmed in later years can help our region get closer to our target. If our region was able to deliver more than our OA Target we might be eligible to capture any available funds during the statewide open obligation period. Keep in mind that the use of toll credits may be applicable for project phases that have not been obligated at 100% federal reimbursement if residual federal funds are available. Furthermore, if funds need to be reprogrammed and financial capacity is not available; it is possible that projects can become substantially delayed if moved to the outer years of the FTIP. Fresno COG will continue working with each of our member agencies to ensure that projects planned

for obligation in 2016-17 are obligated on time.

If you have any questions regarding the FFY deadlines or process of obligating project funds, please contact Jennifer Soliz at 559-233-4148 ext. 223 or your District 6 Local Assistance Engineer.

Action: Information only. Direction may be provided at the discretion of the Policy Board.

I Circuit Planner and Circuit Engineer 2017-2018 Programs (Meg Prince) [INFORMATION]

Summary: The Fresno COG Board recently approved extended contracts with VRPA Technologies, Inc. and Willdan Associates to provide planning and engineering services through the 2017 Fresno COG Circuit Planner and Engineering Services Programs. Projects completed through the Programs are “intended to augment the existing planning and engineering staff and teams within your jurisdiction, not to supplant those efforts.”

The tasks of the Circuit Planner and Circuit Engineer teams will be to provide mechanisms for agencies to identify and help eliminate obstacles in the funding or delivery of projects and possibly complete smaller transportation-related projects that support the Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS), so an agency’s own staff/consultant teams can remain focused on larger or higher-profile projects as identified by their respective agency.

To initiate the 2017 round of projects, VRPA Technologies, Inc. (VRPA), the Circuit Planner and Willdan Engineering (Willdan), the Circuit Engineer are available to meet with each city’s administration, planning, and public works/engineering staff to discuss potential circuit planning and engineering services that would be of benefit. They will also discuss previous year projects, potential funding sources, and the project evaluation process.

If you would like to learn more or have a project in mind, please contact Meg Prince at mprince@fresnocog.org or 559-233-4148 x203.

Action: Information only. Direction may be provided at the discretion of the Policy Board.

II. TRANSPORTATION ACTION/DISCUSSION ITEMS

A. Class IV Separated Bikeways/Cycletracks Feasibility Study - Presentation on Final Draft (Peggy Arnest) [ACCEPT]

Exhibits:

 Class IV Feasibility Study  Class IV Bikeway Design

Summary: In September 2014, the California Streets and Highways Code was amended to include Class IV Separated Bikeways. Shortly thereafter, the City of Fresno requested that Fresno COG fund a Class IV Bikeways Feasibility Study. In February 2016, Alta Planning and Design was awarded the contract not to exceed \$100,000. Alta Planning and Design is a leader in bicycle facility design throughout the country. In addition, Alta was the lead consultant for National Association of City Transportation Officials (NACTO) *Urban Bikeway Design Guide* and the Initiative for Bicycle and Pedestrian Innovation (IBPI) handbook on Bike Boulevard design.

The Fresno Clovis Metropolitan Area (FCMA) Separated Bikeways Feasibility Study evaluated potential Class IV separated bikeway routes on corridors strategic to developing a comfortable and connected active transportation network in the Fresno-Clovis Metro area.

Separated bikeways are bicycle facilities that include a vertical physical barrier, such as flexible bollards, a curb, on-street parking or planter boxes between the bikeway and moving traffic. Separated bikeways can improve safety by reducing conflicts between people biking and driving and they appeal to less confident or experienced bicyclists because of the protection they offer from moving vehicles. Separated bikeways have the potential to improve the transportation network and the health of the community in Fresno County. When well designed and integrated into an active transportation network, separated bikeways can also help the region meet goals and performance measures in adopted local and regional planning documents by promoting the use of bicycles for transportation.

The Separated Bikeways Feasibility Study presents a review of design guidance and implementation

needs, evaluates existing corridors in the Fresno-Clovis area and identifies key locations where separated bikeways will likely provide the greatest benefit or return on investment. To do this, the project compared area demographics to activity generators, the existing bicycle network, and bicycle related collision maps to provide the foundation for developing the evaluation criteria that was used to assess the feasibility and priority of separated bikeways in the Fresno-Clovis Metro area.

Action: Staff, TTC and PAC recommend the Policy Board accept the Separated Bikeways Feasibility Study final report.

B. **Regional Active Transportation Plan Status Report (Peggy Arnest) [INFORMATION]**

Exhibits:

 CTC Final ATP Guidelines  ATP Flyer

Summary: The Fresno County Regional Active Transportation Plan (ATP) will be a comprehensive guide that creates a vision for a network of shared-use paths, bike lanes, sidewalks and other elements to support safe walking and bicycling in each city in Fresno County. The ATP will develop project recommendations for the 11 cities and the county and incorporate project recommendations from the four cities that have already developed or will soon complete their own ATPs. The plan will meet all requirements set forth by the California Transportation Commission and fulfill a key requirement for applying for Active Transportation Programs funds. The projects developed in this plan will also be incorporated into the Fresno COG Regional Transportation Plan currently being developed.

Activities-to-Date

On May 2, 2017 a kickoff meeting was held at Fresno COG. Staff and the public from all jurisdictions participating were invited. Discussion included: the schedule for the project, data needs from each jurisdiction, the scope of work and opportunities for providing input into the plan.

During the month of May consultant staff collected data on existing and planned bicycle and pedestrian facilities and background information relating to the project. The data was shared with each jurisdiction in an online map so that local feedback could be provided.

From June 1-9 FCOG and consultant staff visited each of the 12 Fresno County jurisdictions which have not developed their own ATPs. In each jurisdiction, FCOG and consultants met with local staff and the public, reviewed maps of existing and planned bicycle and pedestrian facilities, received recommendations for improvements to local facilities, and discussed open data needs. The consultants also conducted field visits in each city to understand local conditions first-hand.

In parallel with these meetings, a web page <http://www.fresnocog.org/atp> was established on the FCOG website with information about the project. This website includes a link to an interactive web-based mapping survey (in both English and Spanish) <http://gis.fehrandpeers.com/FresnoRegATP/> where the public can provide comments about local biking and walking conditions and recommend improvements to local walking and bicycling facilities.

The consultant team has now finished reviewing all input received from the local ATP meetings, the online maps and the local RTP meetings and developed a draft project list that will improve conditions for bicycling and walking in each jurisdiction. The list identifies short-term priorities, such as projects that will fit within the existing right-of-way or require relatively simple infrastructure changes or serve high demand areas; and long-term priorities, such as projects that require land acquisition or more complex infrastructure development or serve low demand areas.

Next Steps

The consultant team is currently holding conference calls with each of the 11 small cities, reviewing updated maps and recommended bicycle and pedestrian improvement projects. On August 2, 2017 FCOG will host an open house from 4:00 -6:00 p.m. for local jurisdiction staff and the public to review the recommended bicycle and pedestrian improvement projects and updated maps. The meeting will be held in an open house format, displaying maps for each city and the county depicting recommended projects. All attendees will be invited to submit their comments.

Local jurisdiction staff will be provided with updated project maps so they may gather additional public input from August 3 - 8, 2017. They are encouraged to schedule and publicize their public meetings early. Neither consultant nor FCOG staff will be present at these local agency public meetings. After

August 8th each local agency will be asked to send the edited/marked-up maps and any other written agency or public comments to the consultant for review and incorporation into the plan.

Plan Development and Approval

After feedback on the draft recommendations are received, consultant staff will update the recommendations and incorporate them into a full draft Active Transportation Plan. The draft plan will be released for comment in mid-September, with comments due back by the end of the month. A final plan incorporating these comments will be released in mid-October for approval by city councils and the Board of Supervisors by the end of the year. FCOG approvals will be completed in January 2018.

Action: Information only. Direction may be provided at the discretion of the Policy Board.

C. Measure C Expenditure Plan Pedestrian/Trails Facilities Program Amendment #2A - Resolution 2017-24 (Les Beshears) [APPROVE]

Exhibits:

 Resolution 2017-24

Summary: In 2015 the Fresno COG and Fresno County Transportation Authority (FCTA) adopted resolution 2015-05 amending language in the Measure C Expenditure Plan to include additional provisions to allow eligibility for limited maintenance on new trail projects funded, in whole or in part, with non-Measure C trail funds.

The amended provisions initially went into effect for a one-year trial period. At the end of the one-year trial period the FCTA was to perform a public review of the effectiveness of the policy and determine whether or not to continue the program. However, the FCTA lost their Executive Director and the program expired after the first year with no action by the FCTA Board. At the June 2017 FCTA Board meeting the FCTA requested the Executive Director coordinate with Fresno COG to consider extending this program and making it permanent. An amendment to the Expenditure Plan requires joint approval by Fresno COG and the FCTA. The action before you is to readopt the provisions of Amendment #2 retroactive to February 25, 2015 with the one-year trial period and expiration date removed; otherwise the amended provisions are unchanged.

The amended provisions provides that if a local agency builds a new trail or a new extension of an existing trail using non-Measure C trail funds, the local agency will qualify to use Measure C trail funds for ongoing maintenance of up to 20% within maximums of the cost of the non-Measure C trail funds used to construct the project and subject to certain provisions spelled out in the resolution.

This concept was thoroughly and publicly vetted through the Fresno COG process, the Measure C Citizens Oversight Committee and the FCTA Board when Amendment #2 was originally approved. To be approved, the amendment must obtain a majority vote of the Fresno COG Policy Board and FCTA Board.

Action: Staff, TTC and PAC recommend approval of Resolution 2017-24, amending the Measure C Expenditure Plan, Pedestrian/Trails Facilities Program to include additional provisions to reinstate Amendment #2, per procedures provided in the Measure C enabling legislation and adopted by the Fresno Council of Governments and Fresno County Transportation Authority.

D. Measure C Expenditure Plan Bicycle Facilities Program Amendment #4 - Resolution 2017-25 (Les Beshears) [APPROVE]

Exhibits:

 Resolution 2017-25

Summary: The Measure C Bicycle Facilities Earmark Program allows funding to be used to retrofit bicycle lanes that existed as of January 2007 or the adoption of the Master Plan. A recent study of bicycle mobility, done by the Fresno COG recommends a list of projects that include Class II, Class III and Class IV type facilities. The City of Fresno and local bicycle advocates have requested Fresno COG and the Fresno County Transportation Authority (FCTA) amend the Expenditure Plan to allow these additional categories.

- Class II facilities are striped safety lanes along the right of way with signage.

- Class III facilities have no designated safety lane and consist of signage notifying vehicular traffic of the presence of bicycle riders in the right of way.
- Class IV facilities designate a safety lane in the right of way that is separated from vehicular traffic by a physical barrier.

The concept has been vetted with the FCTA staff and the Measure C Citizens Oversight Committee. Both concur with the recommendation. An amendment to the Expenditure Plan requires an affirmative vote of both the Fresno COG Policy Board and FCTA Board.

Action: Staff, TTC and PAC recommend approval of Resolution 2017-25, authorizing Measure C Expenditure Plan, Earmarks for Bicycle Facilities Program Amendment #4.

E. **Revised Measure C Transit-Oriented Development Program Policies and Guidelines (Kristine Cai) [APPROVE]**

Exhibits:

 TOD Policies & Guidelines

Summary: The Measure C Transit-Oriented Infrastructure for In-Fill Development (TOD) program was created to boost transit ridership and encourage transit supportive land use such as mix uses and compact development within proximity of transit stops. The TOD Program Policies and Guidelines were developed and approved by the Fresno COG Policy Board and the Fresno County Transportation Authority Board in 2011, and more than \$6 million has been granted to projects for 5 funding cycles since 2012. The TOD program accrues approximately \$850,000 annually. The original program guidelines designated 3 Bus Rapid Transit (BRT) corridors in City of Fresno as the only eligible areas for the TOD program fund.

In late 2016 and early 2017, the Fresno COG Policy Board and the Transportation Authority Board directed that the TOD Guidelines be updated to open the TOD program to eligible projects throughout the entire region. The original TOD Program Policies and Guidelines stipulate that this should be done after the first five funding cycles.

The TOD Technical Advisory Committee (TAC) had several meetings to discuss how to update the Guidelines so that urban and rural projects can compete fairly, the goals of the TOD program can be achieved and the principles of transit-oriented development be advanced.

The major changes made in the revised guidelines, based on the recommendation from the Technical Advisory Committee include:

- the project location requirement from the original Guideline is removed so that projects from the entire region can apply
- projects with proximity (1/2 mile) to existing and planned fixed route transit stops, BRT and the High Speed Rail station are eligible
- two tiers of residential density are created for projects in the Fresno Clovis Metropolitan Area (FCMA) and the rest of the County: projects in the FCMA are required to have a minimum of 15 units/acre to score and 30 units/acre and above to receive full density points; projects outside of the FCMA is required to have a minimum of 10 units/acre to score and 20 units and above to receive full density points
- In order to ensure the quality of projects funded through this program, projects are required to receive a minimum of 70 out of 100 points to qualify for funding.
- Clovis Transit and Fresno County Rural Transit Agency are added to the TOD Scoring Committee
- scorers do not score projects submitted by or through the agency they represent
- other changes made accordingly


Attached is the revised TOD Program Policies and Guidelines, which has incorporated all the comments from the TAC.

Action: Staff, TTC and PAC recommend that the Policy Board approve the revised TOD Program Policies and Guidelines.

F. **Regional Transportation Plan Progress (Kristine Cai)**

1 Regional Transportation Plan Project Evaluation Criteria (Suzanne Martinez) [APPROVE]

Exhibits:

 Project Evaluation Criteria

Summary: The Financial Element Technical Group developed an Regional Transportation Plan (RTP) Project Evaluation Criteria Focus Group to discuss in-depth revisions and updates to the 2018 RTP Project Evaluation Criteria. The 2018 Project Evaluation Criteria will be used to score the priority of projects submitted during the RTP Call for Projects process in terms of forecasted funding available through the sunset year of the RTP (2042). The focus group met on five separate occasions in May and June, up from the two meetings originally planned, in an effort to assure a comprehensive set of criteria.

The focus group consisted of representatives from Fresno, Clovis, Fresno County, a rural westside representative (Mendota), a rural eastside representative (Reedley), a transit representative (FCRTA), as well as a few representatives from various non-governmental organizations with interest in bike/ped, air quality, health, and transportation equity. The Focus Group collaborated on the revisions made, and is in agreement with the totality of the revised document.

Highlights of the revisions made include:

- A health priority index criterion was added to bike/ped and transit sections, in an effort to steer at least some project preference to areas that are the most health burdened, and are also likely the most disadvantaged.
- Level of Service in Capacity Increasing Criteria was updated to “Congestion Relief”, but the premise behind the criteria is basically the same - to prioritize capacity-increasing projects by the level of congestion a roadway is experiencing.
- The Streets and Roads Non-capacity Increasing section was broken into two separate evaluation criteria: one for Maintenance, and the other for Operations. The Maintenance criteria has been updated with criteria that was not in this section previously. The thought behind this was to try to accurately evaluate the merits of maintenance projects. Previously, the criteria in the Capacity Increasing section was used to score maintenance and operations projects. The criteria didn't work well when evaluating priorities for maintenance projects. Therefore, the Operations criteria were also re-worked.
- The remaining revisions were mostly grammatical in nature; word choice, sentence structure, clarifications, etc.

It is important to note that this criteria will be used solely to determine a project's ranking in the RTP in terms of projected funding; not actual funding available during a program Call-for-Projects. The criteria will be used to create the RTP's constrained and unconstrained list of projects.

The Project Evaluation Criteria Focus Group, the Financial Element Technical Group, the RTP Roundtable, TTC, and PAC recommended approval of the 2018 RTP Project Evaluation Criteria.

The Policy Advisory Committee (PAC) did recommend one minor amendment to Evaluation Criteria. In the Capacity Increasing Criteria under #2 (Congestion Relief), PAC recommended that the Level of Service (LOS) threshold for rural areas be changed to LOS "D" instead of LOS "E".

Action: Staff recommends that the COG Policy Board approve the final draft of the 2018 RTP Project Evaluation Criteria as amended.

2 Regional Transportation Plan Project Scenario Determination and Project Prioritization (Suzanne Martinez/Seth Scott) [APPROVE]

Exhibits:

 Final Scenarios  Methodology Overview  Project Scenario Tool Sample

Summary: In this current update to the Regional Transportation Plan (RTP) staff proposes that the Financial Element Project Scenarios closely align with the Sustainable Communities Strategy (SCS) scenario concepts that were developed and subsequently approved by the Fresno COG

Policy Board at their June 2017 meeting.

The vast majority of the funding sources that can be projected to fund scenario projects are designated for particular modes. Those funding sources will be allocated in this process towards the particular modes for which they are designated. The remaining funding sources, which are mainly RSTP (which is now known as STBGP - Surface Transportation Block Grant Program), and partially CMAQ (Congestion Mitigation & Air Quality Program), are the funding sources that are more flexible, therefore they are the only sources that will be used to create the variations between the four (4) Project Scenarios. After funds from all other sources are allocated to the highest-scoring projects (according to the Project Evaluation Criteria, by mode), a methodology must be employed to determine which remaining projects (if any) should be considered to receive funding from RSTP and CMAQ, for each SCS Scenario.

The methodology that staff proposes to use involves using elements from the Project Evaluation Criteria that correspond to the levels of investment that have been determined for each SCS Scenario concept. This way, the methodology can be completely objective and would require neither additional work nor separate scoring criteria to evaluate projects for flexible funding eligibility.

The attached materials outline the eight SCS Scenario funding priorities, as well as their rank for each of the four approved scenario concepts. For each of these priorities, it also shows which modes' Project Evaluation Criteria include applicable measures that would apply to that priority. In the proposed methodology, the applicable scoring criteria for each project to be considered for flexible funding will be scaled in proportion to the investment priorities specified by the SCS Scenario.

For example, SCS Scenario D demonstrates a higher priority for increasing roadway capacity than the other scenarios. (Quantitatively, Scenario D's investment in capacity increasing projects is represented by a value of 3, compared to a value of 1 for other scenarios.) As such, the project scenario corresponding with SCS Scenario D should reflect this emphasis by increasing the weighted importance of capacity increasing projects.

Staff has developed a tool to automate this process, and will demonstrate the tool's performance at the meeting.

Action: Staff, TTC and PAC recommend that the COG Policy Board approve the process for determining the RTP Project Scenarios and the methodology for prioritizing projects within each Project scenario.

3. Regional Transportation Plan June 2017 Community Outreach Workshops Summary (Brenda Veenendaal) [INFORMATION]

Exhibits:

 Workshop Summary

Summary: Fresno COG staff, working with the seven Regional Transportation Plan Mini-Grant recipient organizations, hosted 15 community workshops throughout the County between June 5 and July 6, 2017. Each of the 15 workshops included dinner, childcare, and Spanish presentations, when needed, as well as translation and interpretation services. In total, 516 people attended workshops with 413 of them participating in our workshop demographic survey.

Fresno COG also developed an online survey in English and Spanish to provide opportunity for transportation project input to those who could not attend the workshops. The survey was available through July 9, 2017. In total, Fresno COG received online input from 92 participants.

These outreach efforts were focused on providing the public an opportunity to provide transportation project suggestions that could be submitted by local agencies in response to the RTP Call for Projects issues July 1, 2017. The workshops were advertised through many means by Mini-Grant organizations and Fresno COG. Television advertisements were produced for each workshop and aired on KSEE 24 and KGPE 47 and interviews were scheduled with Central Valley Today and Univision. Flyers and information were posted to websites, emailed to databases and shared through social media. Many organizations shared workshop information at existing organization or group meetings and some even went door to door canvassing neighborhoods. Staff is waiting for final reports from each Mini-Grantee on their individual efforts.

During the workshops and through the online portal Fresno COG received 1,218 suggestions for projects, 663 from workshop attendees and 555 from online participants. The suggestions were separated into three categories:

1. Streets and Roads - Repairing roads, adding lanes, improving intersections, improving safety, reducing congestion or "other", 573 suggestions received
2. Transit - Adding bus stops or new service, improving service, improving safety, repairing assets or "other", 251 suggestions received
3. Active Transportation - Adding bike lanes, adding or repairing sidewalks or trails, improving safety, adding bike racks, or "other", 368 suggestions received

Fresno COG staff processed the workshop and online suggestions and forwarded all of them to local agencies for consideration. They will also be posted to the Fresno COG website at this link by Friday, July 21st:

<http://www.fresnocog.org/2018-regional-transportation-plan-public-outreach>

A handout with the participation demographics and final counts are attached. Staff will present more detailed information at the meeting.

Action: Information only. Direction may be provided at the discretion of the Policy Board.

G. Caltrans Update (CALTRANS) [INFORMATION]

Fresno COG Sitting as the Fresno Council of Governments Policy Board

III. REAFFIRM ALL ACTION TAKEN WHILE SITTING AS THE TRANSPORTATION POLICY COMMITTEE

IV. ADMINISTRATIVE CONSENT ITEMS

About Consent Items

All items on the consent agenda are considered to be routine and non-controversial by COG staff and will be approved by one motion if no member of the Policy Board or public wishes to comment or ask questions. If comment or discussion is desired by anyone, the item will be removed from the consent agenda and will be considered in the listed sequence with an opportunity for any member of the public to address the Policy Board concerning the item before action is taken.

A. Regional Clearing House (Jennifer Soliz) [APPROVE]

Exhibits:

 Regional Clearinghouse

	Project	Applicant
1.	Housing Preservation Grant Program for Low and Very Low-Income Households-Providing Loans/Grants for Housing Rehabilitation	Self-Help Enterprises
2.	Community Center Roof and Floor Replacement/Repair	City of San Joaquin

3.	Owner-Occupant Housing Rehabilitation Project in Rural Unincorporated Fresno County	County of Fresno
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Summary: Your agenda package includes this month's Clearinghouse Calendar containing "Project Notification and Review Reports" for grant proposal.

1. 2017 Housing Preservation Grant
2. USDA Rural Development Financial Assistance
3. 2017 Housing Preservation Grant

Action: Per Board procedure, unless an item is pulled from the Consent Calendar, tacit authorization is given for staff to forward any comment(s) received or any Committee/Board comment(s) generated as a result of this informational item to the appropriate agency. It is understood that if in the event this item should be pulled from the consent calendar, discussion and comment by the board members and the public will be taken.

**B. Request for Fresno COG Policy Board Letter of Support for Temperance Flat Dam (Tony Boren)
[APPROVE]**

Exhibits:

 Support Letter

Summary: The San Joaquin Valley Water Infrastructure Authority has informed Fresno COG that August 14, 2017, is the deadline for submittal of the San Joaquin Valley Water Infrastructure Authority's application to the California Water Commission for state bond funding for the Temperance Flat Dam and Reservoir project. With this in mind, and as a demonstration of our regional support for the project, Fresno COG has been requested to provide a letter of support for the Temperance Flat project (attached.)

Temperance Flat Reservoir would be located on the San Joaquin River in the foothills northeast of Fresno. This dam would actually be located in the upper portion of the Central Valley Project's Millerton Lake. It would be a huge project, creating an additional 1.26 million acre-feet of water storage. That would add up to 1.78 million acre feet or be 3.4 times the existing capacity in Millerton Lake behind Friant Dam.

Action: Fresno COG staff recommends the Fresno COG Policy Board forward the attached letter of support for the Temperance Flat Dam project to the California Water Commission.

C. Regional Transportation Plan Roundtable Proxy Voting (Kristine Cai) [INFORMATION]

Summary: Fresno COG has been in the process of developing the 2018 Regional Transportation Plan (RTP)/Sustainable Communities Strategy (SCS) since the fall of 2016. The RTP Roundtable Committee was set up to provide guidance and advisory recommendations to the RTP process. Because of its broad and inclusive membership that includes a representative from each of Fresno COG's member agencies, representatives from transit operators, Caltrans, the Air District, building industry, air quality sector, environmental justice, health, water ag. Industry, education, etc., the Roundtable provides input, and recommendations that represent the voices of different sectors and various interests. The Roundtable meeting has been held monthly as a great resource for Fresno COG staff to vet the RTP/SCS process.

However, small city representation at the Roundtable meeting has been scarce due to various reasons which include lack of staff resources. The RTP is a long-range transportation plan that includes a Sustainable Community Strategy which is an important component representing the vision/direction for land use/transportation development in this region that could have implications for local policies. So, because it is critical that all voices are heard and all votes are counted, members of the RTP Roundtable are strongly encouraged to attend the monthly meetings in person. However, in the case of conflicting schedules and unavoidable absence at the RTP Roundtable meeting, it has been suggested that a proxy voting system be set up so that members can request another RTP Roundtable member to vote on their behalf. It should be noted that with the proxy voting system members may need to speak with Fresno COG staff prior to meetings to develop a thorough understanding of the action items. In addition, members should notify Fresno COG staff to verify that their proxy will vote on their behalf on

action items. Members will have to inform their proxy whether they want to delegate the vote if the action is modified by the Committee and different from the original staff recommendation. The proxy system will be voluntary and available to any members who wish to use it.

The pros of proxy voting are that more votes would be counted. The cons are that the member loses their opportunity for discussion and for offering alternative approaches and constructive ideas during the discussion of items.

The Policy Advisory Committee directed staff to move forward with the proxy voting system for the RTP Roundtable as a last resort, with the understanding that agency members are strongly encouraged to attend the meetings in person, or call in to the meetings.

Action: Information only. Direction may be provided at the discretion of the Policy Board.

D. **Monthly Legislative Update (Trai Her-Cole) [INFORMATION]**

To locate current and past year **state bill information** go to the Official California Legislative Information webpage at: <http://www.leginfo.ca.gov/>

To locate current and past year federal bill information go to THOMAS, The Library of Congress's bill information website (in the spirit of Thomas Jefferson) at: <http://thomas.loc.gov/>

Please contact staff person, Trai Her-Cole, if you have any questions or comments.

V. **ADMINISTRATIVE ACTION/DISCUSSION ITEMS**

VI. **OTHER BUSINESS**

A. **Items from Staff**

B. **Items from Members**

VII. **PUBLIC PRESENTATIONS**

A. **Public Presentations**

This portion of the meeting is reserved for persons wishing to address the Policy Board on items within its jurisdiction but not on this agenda. **Note: Prior to action by the Policy Board on any item on this agenda, the public may comment on that item. Unscheduled comments may be limited to 3 minutes.**