

## Fresno COG Policy Board

**Date:** Thursday, October 26, 2017  
**Time:** 5:30 PM  
**Place:** COG Sequoia Conference Room  
2035 Tulare St., Suite 201, Fresno, CA

### Americans with Disabilities Act (ADA) Accommodations

The Fresno COG offices and restrooms are ADA accessible. Representatives or individuals with disabilities should contact Fresno COG at (559) 233-4148, at least 3 days in advance, to request auxiliary aids and/or translation services necessary to participate in the public meeting / public hearing. If Fresno COG is unable to accommodate an auxiliary aid or translation request for a public hearing, after receiving proper notice, the hearing will be continued on a specified date when accommodations are available.

**AB23 REQUIREMENT: IN ACCORDANCE WITH THE BROWN ACT AND AB23 THE STIPEND AMOUNT PAID TO MEMBERS FOR ATTENDING THIS MEETING OF THE FRESNO COUNCIL OF GOVERNMENTS POLICY BOARD IS \$100**

### AGENDA AND ANNOTATED AGEND IN PDF FORMATING FOR PRINTING - ALL EXHIBITS ARE AVAILABLE ON WEBSITE

#### Exhibits:

Agenda  Annotated Agenda

### Fresno County Rural Transit Agency Meeting Package - Meeting will follow the Policy Board meeting

#### Exhibits:

FCRTA Agenda  FCRTA Packet

### Fresno COG Sitting as the Transportation Policy Committee

## I. TRANSPORTATION CONSENT ITEMS

### About Consent Items

All items on the consent agenda are considered to be routine and non-controversial by COG staff and will be approved by one motion if no member of the Policy Board or public wishes to comment or ask questions. If comment or discussion is desired by anyone, the item will be removed from the consent agenda and will be considered in the listed sequence with an opportunity for any member of the public to address the Policy Board concerning the item before action is taken.

#### A. Executive Minutes of September 28, 2017 [APPROVE]

##### Exhibits:

September Minutes

#### B. City of Coalinga Fiscal Year 2016-17 Transportation Development Act Claim (Les Beshears) [APPROVE]

**Exhibits:**

Coalinga TDA Claim  Resolution 2017-34

**Action:** Approve Resolution 2017-34 adopting the City of Coalinga's fiscal year 2016-17 Transportation Development Act claims in the amount of \$657,931.

C. **City of Coalinga Fiscal Year 2017-18 Transportation Development Act Claim (Les Beshears)**  
**[APPROVE]**

**Exhibits:**

Coalinga TDA Claim  Resolution 2017-35

**Action:** Approve Resolution 2017-35 adopting the City of Coalinga's fiscal year 2017-18 Transportation Development Act claims in the amount of \$657,744.

D. **City of Orange Cove FY 2017-18 Transportation Development Act Claim (Les Beshears)**  
**[APPROVE]**

**Exhibits:**

Orange Cove TDA Claim  Resolution 2017-36

**Action:** Approve Resolution 2017-36 adopting the City of Orange Cove's fiscal year 2017-18 Transportation Development Act claims in the amount of \$362,922.

E. **Fiscal Year 2017-18 New Contracts and Contract Amendments**

1. **State Route 99 Mountain View/Mendocino Interchange Study (Jennifer Soliz) [APPROVE]**

**Summary:** Fresno COG staff met with Caltrans, Tulare County Association of Governments (TCAG) and the City of Kingsburg in July to discuss a planning study for potential interchange improvements near the City of Kingsburg. The Mountain View/ State Route (SR) 99 interchange (located in Fresno County) serves both the north region of Tulare County including the cities of Dinuba, Kingsburg and Selma. The Avenue 416 corridor provides access to market for agricultural production in Tulare County, in which both TCAG and Fresno COG have recently invested heavily in capacity upgrades. The Mendocino/SR 99 interchange (located in Tulare County) provides access to the City of Kingsburg. The study will look at each interchange's short-term operational improvements and long-term reconstruction. This partnership is an opportunity to work with Caltrans, TCAG and the City of Kingsburg to find a mutually beneficial solution for better access to SR 99. Fresno COG, TCAG, and the City of Kingsburg have each pledged \$30,000 to conduct the study.

**Action:** Staff and TTC/PAC recommend approval of \$30,000 in Federal Planning Funds for the SR 99/Mountain View and Mendocino Interchange Study.

2. **Contract with Sebastian Inc. to Upgrade Audio Equipment (Trai Her-Cole) [APPROVE]**

**Summary:** Staff solicited proposals to upgrade the audio equipment in the Sequoia Room. The analog system is more than 10 years old. The failing microphones and speakers are producing inconsistent sound and poor recording quality. Staff reached out to six local businesses; however, only two proposals were received: Sebastian and David Barrios Designs Inc. The upgraded equipment will include new microphones and speakers to improve the sound reliability and quality, as well as alleviate the trip hazards by removing floor wires. Sebastian's proposal was significantly more competitive and included leveraging some existing, newly installed equipment.

**Action:** Staff and TTC/PAC recommend the Policy Board authorize the Executive Director to enter into a contract with Sebastian in an amount not to exceed \$27,722 to upgrade the Sequoia Room's audio equipment.

3. **Regional Transportation Plan/Sustainable Communities Strategy Program Environmental Impact Report Contract Amendment (Meg Prince) [APPROVE]**

**Summary:** Fresno COG contracted with VRPA Technologies Inc. for legal services pertaining to the 2018 Regional Transportation Plan (RTP)/Sustainable Communities Strategy (SCS) Environmental Impact Report (EIR). Fresno COG is requesting that an additional \$25,000 be amended to the budget for potential legal consultation.

**Action:** Staff and TTC/PAC recommend approval of contract amendment with VRPA Technologies Inc. to increase the contract amount by \$25,000 for potential legal services.

4. **Fresno COG Activity-Based Model Contract Amendment (Kristine Cai) [APPROVE]**

**Summary:** Fresno COG contracted with RSG to develop an Activity-Based Model (ABM), which provides a finer-grained traffic forecast than the existing four-step model. ABM model calibration requires origin and destination information to more accurately capture the travel pattern for both intra- and interregional trips.

Big Data (location records created by mobile devices such as smart phones, GPS and other sensors) is now widely used in understanding travel activities such as origin/destination patterns. A total of \$25,198.58 is needed to purchase such data for ABM development. Both TTC and PAC approved the contract amendment with RSG for \$25,198.58 to acquire the data.

**Action:** Staff and TTC/PAC recommend approval authorizing Fresno COG's Executive Director to enter into a contract with RSG for \$25,198.58 to purchase origin/destination data.

F. **2017 Fresno Council of Governments Transportation Planning Certification Review Final Report (Trai Her-Cole) [ACCEPT]**

**Exhibits:**

 Certification Review Final Report

**Summary:** Pursuant to federal law, the Federal Highways Administration (FHWA) and the Federal Transit Administration (FTA) must jointly certify the metropolitan planning process at least every four years to determine compliance with Federal transportation planning regulations and requirements. This process also offers the Metropolitan Planning Organization the opportunity to share its challenges, successes and actual experiences carrying out the transportation planning process with the review team. The certification review process consists of:

- A desk audit of information on transportation planning processes, activities and significant products that result from these processes.
- A site visit by a Federal review team that includes opportunities for input and comment on the transportation process by members of the public, federally-recognized Tribal Governments, local elected officials and public transit providers.
- A final report that summarizes the review team's findings and recommendations regarding transportation planning practices.

Fresno COG's 2017 review resulted in no corrective actions and joint certification that Fresno COG's transportation planning process meets the requirements of Section 23 Code of Federal Regulations (CFR) 450 and 49 CFR 613. The certification is valid for four years beginning on June 28, 2017.

**Action:** Staff and TTC/PAC recommend the Policy Board accept the 2017 Fresno Council of Governments Transportation Planning Certification Review Final Report.

G. **RTP Financial Element - Project Scenarios/Revenue Projections Update (Suzanne Martinez) [INFORMATION]**

**Summary:**

**Project Scenarios:**

Staff has completed the 2018 Regional Transportation Plan (RTP) call for projects and received 3,143 projects from member agencies and Caltrans. Staff has entered these projects into the scenario tool that was presented to the RTP Roundtable at its August 2017 meeting and is modeling those projects

that made it onto the constrained list for each of the four scenarios. The following chart is a summary of the projects being modeled:

	TOTAL PROJECTS SUBMITTED	Scenario A	Scenario B	Scenario C	Scenario D
Bike & Ped >>	522	522	522	522	508
Cap Inc >>	358	347	347	347	354
Maintenance >>	1,925	1,915	1,915	1,922	1,833
Operations >>	264	262	262	264	262
Transit >>	74	74	74	74	74
<b>TOTAL &gt;&gt;</b>	<b>3,143</b>	<b>3,120</b>	<b>3,120</b>	<b>3,129</b>	<b>3,031</b>

**Revenue Projections:**

The RTP's revenue projections were developed using the following assumptions:

- Current, annual funding allocation estimates have been extrapolated for the next 25 years. Example funding sources include: Surface Transportation Block Grant (STBG) [formerly Regional Surface Transportation Program (RSTP)], Congestion Mitigation and Air Quality (CMAQ) and Active Transportation (ATP).
- Staff used a 2 percent inflation rate for estimating future revenues.
- For competitive funding sources, such as Highway Safety Improvement Program (HSIP), staff relied on a historical projection based on funding that has been awarded in previous years.
- Measure C reauthorization is assumed.
- Senate Bill 1 (SB1) funding is assumed for regional projects, such as Active Transportation Program (ATP), State Transportation Improvement Program (STIP) and State Highway Operation and Protection Program (SHOPP) projects. [NOTE: the majority of SB1 funding for Fresno County will be allocated directly to local agencies for local streets/roads projects].

**Action:** Information only. Direction may be provided at the discretion of the Policy Board.

**H. Regional Transportation Plan Draft Action Element (Jennifer Soliz) [INFORMATION]**

**Exhibits:**

 Draft Action Element

**Summary:** The 2018 Regional Transportation Plan's (RTP) draft Action Element describes the programs and actions necessary to implement the RTP and assigns implementation responsibilities. The draft describes transportation projects and programs anticipated to be completed through the RTP's planning horizon (2042) and contains short-term and long-term activities that address regional transportation issues and needs. It provides direction about the Metropolitan Planning Organization's (MPO) and other agencies' roles and responsibilities as RTP projects and policies are established. Each transportation mode is addressed, along with other transportation and air quality strategies, as listed below:

- Introduction: Moving People and Goods 5.1
- Multimodal: Section 5.2

- Highways, Streets, and Roads: Section 5.3
- Urban Mass Transportation: Section 5.4
- Rural Area Public Transportation & Social Service Transportation: Section 5.5
- Aviation: Section 5.6
- Active Transportation: Section 5.7
- Rail: Section 5.8
- Specific Transportation Strategies and Management Systems: Section 5.9
- Air Quality: Section 5.10

Comments on the draft Action Element were received through October 18, 2017. At the October RTP Roundtable meeting, staff will seek approval of the draft Action Element to move forward for public review with the RTP/SCS and Environmental Impact Report in early 2018.

**Action:** Information only. Direction may be provided at the discretion of the Policy Board.

## II. TRANSPORTATION ACTION/DISCUSSION ITEMS

### A. 2017 Fresno COG Active Transportation Program Augmentation – Metropolitan Planning Organization Component Funding Recommendations (Jennifer Soliz) [APPROVE]

**Exhibits:**

- Recommendations & Project List     Resolution 2017-37

**Summary:** Senate Bill 99 (Chapter 359, Statutes of 2013) and Assembly Bill 101 (Chapter 354, Statutes of 2013) consolidated multiple state and federal funding streams to create the Active Transportation Program (ATP), which encourages active modes, such as biking and walking.

ATP funds are separated into three main components: the statewide competitive program (managed by the state), the small urban and rural area competitive program (also managed by the state) and the large urbanized area competitive program [managed by metropolitan planning organizations (MPOs) - also known as the Regional Competitive ATP]. Eligible entities, such as Fresno COG's member agencies, can apply for projects through both the statewide and regional competitive solicitations. Under the 2017 ATP program (cycle 3), funding is available for fiscal years 2019-20 and 2020-21. Senate Bill (SB) 1 provides an additional \$2,094,000 to the MPO component for fiscal years 2017-18 and 2018-19. Funding from the 2017 ATP Augmentation is only available to:

- Projects programmed in the adopted 2017 ATP that can be delivered earlier than currently programmed, or
- Projects that were not selected in the 2017 ATP, based on the MPO's 2017 ATP contingency list.

Agencies applying for augmentation funds for the Statewide Component were required to submit their projects to the California Transportation Commission by August 1, 2017 and to the MPO for the MPO Component by October 2, 2017. Below are the proposed SB 1 Augmentation MPO component funding recommendations. Upon Board adoption, they will be submitted to the CTC for final adoption at its December 2017 meeting.

Agency	Project Title	ATP Funding	Comments
Coalinga	Coalinga Safe Routes To Schools (SRTS) Sidewalk Gap Closure & Ped Improvements	\$1,109,000	Fund larger scoped project and advance project delivery from 19/20 and 20/21 to 17/18 and 18/19.
Sanger	Sanger Active Transportation Access	\$849,000	Fund larger scoped project and advance project delivery from 19/20 and 20/21 to 17/18 and 18/19.

Fresno PARCS	Fresno Pedestrian and Bike Safety Education Program	\$250,000	Advance project delivery from 19/20 to 18/19.
Mendota	Mendota Junior High SRTS	\$158,000	New project recommended for funding in 19/20.
Fowler	Golden State Boulevard Bike/Ped Trail from Adams to Clayton	\$242,000	New project recommended for funding in 19/20 and 20/21.
Fresno County-1	Biola Community Sidewalk	\$243,000	New project recommended for partial funding for PS&E phase in 20/21.
<b>Total ATP Funding</b>		<b>\$2,851,000</b>	

**Action:** Staff and TTC/PAC recommend approving the 2017 ATP Augmentation MPO component-recommended projects based on the cycle 3 contingency list.

**B. Senate Bill 1 Planning Grant - Fresno COG Project Proposal for the Formula Grant for FY2017-18 (Jennifer Soliz) [APPROVE]**

**Summary:** Senate Bill 1 (SB 1) allocates \$25 million annually in planning grants to encourage local and regional multimodal transportation and land-use planning that advances Regional Transportation Plan (RTP) and Sustainable Communities Strategy (SCS) goals, reduces greenhouse gas (GHG) emissions and furthers other state goals. Of the \$25 million, \$12.5 million is set aside for a statewide competitive program, while the other \$12.5 million is administered by the Metropolitan Planning Organizations (MPOs) on formula basis. Fresno COG will be receiving \$407,484 annually for this formula-based planning grant.

Fresno COG is planning to submit two programs/projects for FY 2017-18.

The first is the Sustainable Infrastructure Planning Grant Program for \$160,278, which will fund planning projects that help implement the SCS and address disadvantaged communities' needs. The Sustainable Infrastructure Planning Grant Program is one of the three SCS implementation programs directed by the Policy Board to be developed during the 2014 RTP/SCS adoption process. The program is competitive, and staff is working with a subcommittee to develop detailed guidelines, which will be presented to the TTC/PAC and the Policy Board for approval before a call for projects is issued in early 2018.

The second project is still being decided and will be brought back to the Board for approval.

Both TTC and PAC recommended approval to fund the Sustainable Infrastructure Planning Grant program with \$160,278.

**Action:** Staff recommends that the Policy Board approve \$160,278 for the Sustainable Infrastructure Planning Grant program with funding from the SB1 formula planning grant for FY 2017-18.

**C. Fiscal Year 2017-18 Overall Work Program Amendment #1 (Les Beshears) [APPROVE]**

**Summary:** Work Element 110 – At the City of Kingsburg and Tulare County's request, Caltrans has agreed to perform a planning study to explore a new interchange on State Route (SR) 99 at Mendocino/ Mountain View. Fresno COG has been asked to partner on this \$90,000 study, with each participant contributing \$30,000.

Work Element 111 – In the process of developing the activity-based model, staff needs to acquire origins and destination data that will be supplied by RSG for \$25,200.

Work Element 170 – In response to various letters from advocacy groups involved in our Regional Transportation Program (RTP) update, county counsel has recommended increasing the contract with

Best, Best & Krieger, LLC, which subcontracts through VPRA to provide advice pertaining to the Regional Transportation Plan (RTP) Environmental Impact Report. Staff proposes increasing the budget for Best, Best & Krieger, LLC by \$25,000.

Work Element 310 – Pursuant to a grant by the Strategic Growth Council, San Joaquin COG has allocated \$4,750 to Fresno COG to participate in the Affordable Housing Sustainable Communities Technical Assistance program.

Work Element 910 – Sebastian Corporation has proposed a \$27,722 upgrade to the audio equipment in the Sequoia conference room, which includes replacing speakers, microphones and cabling to eliminate the audible distortion. The revised cabling arrangement will cross over the walkway at one point with a covered ramp to eliminate the multiple carpet covered wires that must currently be navigated.

**Action:** Staff and TTC/PAC recommend authorizing fiscal year 2017-18 Overall Work Program and Budget Amendment #1 in the amount of \$112,672.

**D. Congestion Management Process (CMP) Update Final Report (Kai Han) [APPROVE]**

**Exhibits:**

CMP Report

**Summary:** In response to Federal Highway Administration (FHWA) comments, Fresno COG started its Congestion Management Process (CMP) update in 2015. Working with the CMP steering committee -- comprising representatives from member agencies, transit agencies, Caltrans, and other stakeholders -- COG staff updated the CMP network, developed new, travel-time-based performance measures and the Single Occupancy Vehicle (SOV) project analysis methodology. An online congestion monitoring dashboard was also developed to analyze both historical and real-time traffic conditions. FHWA plans to showcase the online dashboard in its national newsletter. The attached final draft CMP report includes a detailed description of these new enhancements, which have all been reviewed and approved by the CMP steering committee. A live demonstration of the online tool will also be presented.

**Action:** Staff recommends the Policy Board approve of the final Congestion Management Process report.

**E. Regional Transportation Plan Progress (Kristine Cai)**

**1. Comment Letters from Stakeholder Groups (Kristine Cai/Robert Phipps) [INFORMATION]**

**Exhibits:**  CRLA Comment Letter  LCJA Comment Letter  CRLA Response Letter  LCJA Response Letter

**Summary:** Fresno COG has received two additional comment letters in September from several community groups raising issues and concerns regarding environmental justice, affordable housing, public participation, etc.

Attached are the two comment letters received in September, and responses letters prepared by Fresno COG.

**Action:** Information only. Direction may be provided at the discretion of the Policy Board.

**2. Draft Policy Element: Updated Text Regarding Protected Populations (Meg Prince) [APPROVE]**

**Exhibits:**  Draft Policy Element

**Summary:** The RTP Roundtable, TTC, PAC and Policy Board have each approved the 2018 RTP's Draft Policy Element in August and September. Since then, two community-based organizations have submitted comment letters requesting that the Element be updated to identify the specific groups of people that are protected by federal and state statutes.

Based on this request, staff has updated Goal B and Objective B.1 under Section 6.3.1 General Transportation Goals. The updated text is in bold as follows:

B. Goal: Improved mobility and accessibility for all, **including the protected populations in accordance with federal and state statutes.**

**Title VI of the federal Civil Rights Act of 1964 prohibits discrimination on the basis of race, color, and national origin in programs and activities receiving federal financial assistance.**

**California Government Code §11135 prohibits discrimination on the basis of sex, race, color, religion, ancestry, national origin, ethnic group identification, age, mental disability, physical disability, medical condition, genetic information, marital status, or sexual orientation by any agency that is funded directly by the state or receives any financial assistance from the state.**

B.1 Objective: To incorporate **principles** for environmental justice into transportation planning and implementation decisions.

**Presidential Executive Order 12898 - Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations - focuses federal attention on the environmental and human health effects of federal actions on minority and low-income populations with the goal of achieving environmental protection for all communities.**

**Action:** Staff, TTC, and PAC recommend that the Policy Board approve the updated Draft Policy Element.

3. **Sustainable Communities Strategy Fall 2017 Outreach (Brenda Veenendaal) [INFORMATION]**

**Exhibits:**  Fact Sheet    Scenario Indicator Handout    Outreach Powerpoint Card    Scenario Selection Card    Scenario Posters    Outreach Schedule

**Summary:** Fresno COG released four Sustainable Communities Strategy (SCS) scenarios October 5 for public review and selection of a preferred scenario. Fresno COG staff's outreach strategy includes 12 scenario presentations at existing group or organization meetings, 16 booths at community events throughout Fresno County and an online survey easily accessible via smart phone or computer. By October 17, COG staff had received more than 440 completed scenario preference surveys. All responses will be tallied and reported to the Fresno COG Policy Board for selection of a preferred scenario on November 16, 2017.

Staff is looking for additional opportunities for presentations and to advertise our online, interactive survey that is available in English and Spanish through November 9, 2017 at [YourVision2042.com](http://YourVision2042.com)

COG staff requests a link be added to local agency websites directing interested residents to [YourVision2042.com](http://YourVision2042.com) and the interactive surveys. Any other promotional opportunities are welcomed.

Attached is an outreach calendar and copies of available materials. All outreach materials are available in English and Spanish. They include the following:

- RTP/SCS Fact Sheets in English and Spanish
- Posters of each scenario - English only attached
- Scenario selection cards - our vehicle used to collect demographic data and participant preferences
- Scenario indicator performance details - English attached
- Presentation PowerPoint - English attached

**Action:** Information only. Direction may be provided at the discretion of the Policy Board.

F. **Caltrans Report (CALTRANS) [INFORMATION]**



**III. REAFFIRM ALL ACTIONS TAKEN WHILE SITTING AS THE TRANSPORTATION POLICY COMMITTEE**

**IV. ADMINISTRATIVE CONSENT ITEMS**

**About Consent Items**

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**A. Monthly Legislative Update (Trai Her-Cole) [INFORMATION]**

**Exhibits:**

State Legislative Report

To locate current and past year **state bill information** go to the Official California Legislative Information webpage at: <http://www.leginfo.ca.gov/>

To locate current and past year federal bill information go to THOMAS, The Library of Congress's bill information website (in the spirit of Thomas Jefferson) at: <http://thomas.loc.gov/>

Please contact staff person, Trai Her-Cole, if you have any questions or comments.

**V. ADMINISTRATIVE ACTION/DISCUSSION ITEMS**

**A. Senate Bill 1 Update (Tony Boren) [INFORMATION]**

**Summary:** Staff will give a verbal update to the committee.

**Action:** Information only. Direction may be provided at the discretion of the Policy Board.

**VI. OTHER BUSINESS**

**A. Items from Staff**

**B. Items from Members**

**VII. PUBLIC PRESENTATIONS**

**A. Public Presentations**

This portion of the meeting is reserved for persons wishing to address the Policy Board on items within its jurisdiction but not on this agenda. **Note: Prior to action by the Policy Board on any item on this agenda, the public may comment on that item. Unscheduled comments may be limited to 3 minutes.**