

Fresno COG Policy Board

Date: Thursday, April 26, 2018
Time: 5:30 PM
Place: COG Sequoia Conference Room
2035 Tulare St., Suite 201, Fresno, CA

Americans with Disabilities Act (ADA) Accommodations

The Fresno COG offices and restrooms are ADA accessible. Representatives or individuals with disabilities should contact Fresno COG at (559) 233-4148, at least 3 days in advance, to request auxiliary aids and/or translation services necessary to participate in the public meeting / public hearing. If Fresno COG is unable to accommodate an auxiliary aid or translation request for a public hearing, after receiving proper notice, the hearing will be continued on a specified date when accommodations are available.

AB23 REQUIREMENT: IN ACCORDANCE WITH THE BROWN ACT AND AB23 THE STIPEND AMOUNT PAID TO MEMBERS FOR ATTENDING THIS MEETING OF THE FRESNO COUNCIL OF GOVERNMENTS POLICY BOARD IS \$100

AGENDA AND ANNOTATED AGENDA IN PDF FORMAT FOR PRINTING

Exhibits:

Agenda Annotated Agenda

Fresno County Rural Transit Agency Meeting Package - Meeting will follow the Policy Board meeting

Exhibits:

FCRTA Packet

PLEDGE OF ALLEGIANCE

I. TRANSPORTATION CONSENT ITEMS

About Consent Items:

All items on the consent agenda are considered to be routine and non-controversial by COG staff and will be approved by one motion if no member of the Policy Board or public wishes to comment or ask questions. If comment or discussion is desired by anyone, the item will be removed from the consent agenda and will be considered in the listed sequence with an opportunity for any member of the public to address the Policy Board concerning the item before action is taken.

A. Executive Minutes of March 29, 2018 [APPROVE]

Exhibits:

March Minutes

B. City of Kingsburg Transportation Development Act Claim (Les Beshears) [APPROVE]

Exhibits:

Kingsburg TDA Claim Resolution 2018-07

Action: Approve Resolution 2018-07 adopting the City of Kingsburg's fiscal year 2017-18 Transportation Development Act claims for \$477,859.

C. **City of Mendota Transportation Development Act Claim (Les Beshears) [APPROVE]**

Exhibits:

Mendota TDA Claim Resolution 2018-08

Action: Approve Resolution 2018-08 adopting the City of Mendota's fiscal year 2017-18 Transportation Development Act claims for \$500,087.

D. **City of Firebaugh Transportation Development Act Claim (Les Beshears) [APPROVE]**

Exhibits:

Firebaugh TDA Claim Resolution 2018-09

Action: Approve Resolution 2018-09 adopting the City of Firebaugh's fiscal year 2017-18 Transportation Development Act claims for \$317,859.

E. **County of Fresno Transportation Development Act Claim (Les Beshears) [APPROVE]**

Exhibits:

County TDA Claim Resolution 2018-10

Action: Approve Resolution 2018-10 adopting the County of Fresno's fiscal year 2017-18 Transportation Development Act Claims for \$6,878,235.

F. **Planning and Programming Memorandum of Understanding (Kristine Cai) [APPROVE]**

Exhibits:

Planning and Programming MOU

Summary: In accordance with 23 Code of Federal Regulations (CFR) 450.314 (h), a Metropolitan Planning Organization (MPO) must meet the performance-based planning and programming requirements established in Moving Ahead for Progress in the 21st Century Act (MAP-21). The MPO, State and public transportation providers shall jointly agree upon and produce specific written provisions for cooperatively developing and sharing transportation performance data information for performance targets selection and reporting in tracking progress toward critical outcomes attainment for the MPO's region, as well as data collection for the State asset management plans for the National Highway System (NHS).

The attached addendum to an earlier Memorandum of Understanding (MOU) outlines the State's and MPO's roles and responsibilities to meet Transportation Performance Management requirements. Specific performance measures related to Performance Management Measure 1 (PM 1) on safety, Performance Management Measure 2 (PM 2) on pavement and bridges and Performance Management Measure 3 (PM 3) regarding the interstate and non-interstate NHS, freight movement and the Congestion Mitigation and Air Quality Improvement (CMAQ) Program are further described in the addendum.

Action: Staff and TTC/PAC recommend that the Policy Board approve the addendum to the Planning and Programming MOU between Fresno COG and Caltrans.

G. **Senate Bill 1 Local Streets and Roads Project List for Fiscal Year 2018-19 (Jennifer Soliz) [INFORMATION]**

Summary: The Road Maintenance and Rehabilitation Act of 2017 (SB 1) created new permanent funding sources for road maintenance and rehabilitation projects for cities and counties. Each year, cities and counties must adopt, via resolution, a project list of how they plan to spend SB 1 funds.

These project lists must be submitted to the California Transportation Commission (CTC) by **May 1, 2018**, to be eligible for SB 1 funding for that fiscal year. The CTC has created a new online tool for cities and counties to upload their project lists. Guidelines, online tools for project submissions and reporting, and additional information are available on the CTC website: <http://catc.ca.gov/programs/sb1/l srp/>

Action: Information only. The Policy Board may provide additional direction at its discretion.

H. **Obligational Authority (Jennifer Soliz) [INFORMATION]**

Exhibits:

Obligation Authority

Summary: On April 2, 2018, Fresno COG submitted the Federal fiscal year (FFY) 2017-18 Obligation Plan to Caltrans Local Assistance documenting Fresno COG's estimated schedule for project and fund delivery (October 1, 2018 through September 30, 2018). The overall total Obligational Authority (OA) for all federal funding sources in FFY 2017-18 would have been \$23,957,358; however, last year's OA was over delivered by \$3,060,500. That amount was deducted from this year's OA target. In addition, an estimated FFY 2018 oversight adjustment of \$514,715 has been calculated based on the FFY 2018 advance apportionments and is subtracted from this year's OA leaving **\$20,422,143** as the projected FFY 2017-18 Obligational Authority target.

As of February 28, 2018, \$90,830 of Congestion Mitigation and Air Quality (CMAQ) and Surface Transportation Block Grant (STBG) funding has been obligated, which decreases the FFY 2017-18 OA target balance to **\$20,331,313**. The region should deliver \$20,422,143 of OA to comply with the "Use It or Lose It" provisions of Assembly Bill 1012 enacted in October 1999, plus any funds that are deobligated during the fiscal year. The obligation plan submitted by the local agencies outlines delivery of **\$16,341,785** in combined CMAQ and STBG projects, which is **\$4,080,358** below our target OA.

It is imperative that projects programmed within FFY 2017-18 get obligated within the programmed year to avoid losing those funds. Also, agencies with projects scheduled in later years can take advantage of expedited project selection procedures (EPSP) to deliver their projects early. If the region is successful at delivering more than its OA target, there is an opportunity to capture available funds during the statewide open obligation period. Keep in mind that toll credits may be applicable for project phases that have not been obligated at 100% federal reimbursement if residual federal funds are available.

Furthermore, if funds need to be reprogrammed and financial capacity is not available, it is possible that projects can become substantially delayed if moved to the outer years of the FTIP.

Please contact Jennifer Soliz with questions or EPSP requests at jsoliz@fresnocog.org or 559-233-4148 ext. 223.

Action: Information only. The Policy Board may provide additional direction at its discretion.

II. **TRANSPORTATION ACTION/DISCUSSION ITEMS**

A. **2017-2018 Congestion Mitigation and Air Quality Scoring Committee Project Recommendations (Suzanne Martinez) [APPROVE]**

Exhibits:

Funding Recommendations Lifeline Amounts per Agency Agency Funding Breakdown

Summary: On September 28, 2017, the Fresno COG Policy Board issued a formal call-for-projects for the Congestion Mitigation and Air Quality Improvement Program (CMAQ) regional bid and lifeline process. The available funding for this round of CMAQ regional bid projects is \$20,817,281. Staff received 44 applications requesting approximately \$52 million. On March 28, 2018, the CMAQ Scoring Committee (as appointed by the Programming sub-committee) convened, reviewed the applications and made its recommendations. The scoring committee's recommendations are included as an enclosure in the meeting packet. Also included is a listing of the lifeline amounts per agency, funding amounts per agency and urban/rural splits.

Action: Staff and TTC/PAC recommend that the Policy Board approve the scoring committee's

recommendations for the 2017-18 CMAQ call for projects. Approved projects will be programmed for funding in the 2019 Federal Transportation Improvement Program (FTIP).

B. Measure C Transit Oriented Infrastructure for In-Fill Development Program Cycle VI Funding Recommendation (Kristine Cai) [APPROVE]

Summary: The Measure C Transit Oriented Development (TOD) Program was created to boost transit ridership and encourage transit-supportive land uses such as high-density compact and mixed-use developments. The TOD Program Policies and Guidelines were revised in 2017 to allow all 16 jurisdictions to compete for funding. Different criteria were developed in the revised TOD Guidelines for the Fresno-Clovis Metropolitan Area and the rest of the county in recognition of their different abilities to absorb densities. In addition, to advance quality TOD projects, the revised guidelines require a minimum of 70 points for a project to be funded.

There is about \$1.5 million available in Cycle VI. Fresno COG received eight applications from five jurisdictions totaling more than \$1.9 million. The scoring committee, comprising 13 members from local governments, transit agencies, Fresno COG, Fresno County Transportation Authority (FCTA), and the general public, met and scored the applications on March 29 and recommended funding the following three projects:

City of Fresno, Blackstone and McKinley Transit Oriented Development, for \$478,000.

This project is to fund off-site improvements that support the Blackstone and McKinley transit-oriented, affordable housing development to be located near Fresno City College. The Blackstone & McKinley TOD will be a mixed-use facility constructed at 1501 N. Blackstone Avenue with 88 units of affordable housing at 30 units/acre. It is located within a quarter mile of the City of Fresno Bus Rapid Transit "Q" line.

City of Clovis, Clovis Landmark Commons, for \$250,000.

Landmark Commons will build a new Clovis senior center, a new Fresno County Library Branch and Clovis Transit Hub in Old Town Clovis. The project will improve the adjacent bike and pedestrian trail, provide on-site improvements and infrastructure for the Transit Hub and a public plaza adjacent to both the trail and the Transit Hub.

City of Kingsburg, Downtown Kingsburg Strategic Plan, for \$157,000

The City of Kingsburg will produce a strategic plan to identify development strategies that promote multi-modal transportation, including: walking, biking, transit and sustainable parking opportunities within the downtown area.

These three projects received the minimum required 70 points or more. Given that some of the applications lacked information and did not provide strong nexus to transit-oriented development, the Scoring Committee recommended that City of Fresno and Clovis' applications be shared with potential future applicants as exemplary TOD applications. The two applications can be found at <https://www.fresnocog.org/measure-c-transit-oriented-development>.

The TOD scoring committee recommended funding approval for the City of Fresno for \$478,000, the City of Clovis for \$250,000 and the City of Kingsburg for \$157,000.

Action: Staff and TTC/PAC recommend that the Policy Board approve the TOD funding applications as recommended by the TOD scoring committee.

C. Regional Transportation Plan Update (Kristine Cai) [INFORMATION]

1. Draft 2018 Sustainable Communities Strategy (SCS) Informational Meeting (Seth Scott) [INFORMATION]

Summary: Senate Bill 375 requires that two informational meetings be held for members of the County Board of Supervisors and City Councils to present the draft Sustainable Communities Strategy (SCS). The Metropolitan Planning Organization (MPO) may conduct only one informational meeting if the meeting is attended by representatives of the County Board of Supervisors and City Council members that represent a majority of the cities and a majority of the

population in the incorporated areas of the County.

In November 2017, the Fresno COG Policy Board selected a preferred scenario as the draft SCS for the Fresno County region. The draft SCS meets the greenhouse emission reduction targets established by the State and will move the Fresno region towards more sustainable development.

Fresno COG staff will make a presentation on the draft SCS at the informational meeting on April 26th and will be seeking input and recommendations from the elected officials regarding the draft SCS.

Action: Information only. The Policy Board may provide additional direction at its discretion.

2. **PUBLIC HEARING: Draft 2018 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS), Draft 2019 Federal Transportation Improvement Program (FTIP), Draft Environmental Impact Report (EIR) and Draft Corresponding Air Quality Conformity Analysis for the 2019 FTIP and 2018 RTP/SCS (Kristine Cai) [INFORMATION]**

Summary: Fresno COG released its draft 2018 Regional Transportation Plan/Sustainable Community Strategy (2018 RTP/SCS), draft 2019 Federal Transportation Improvement Program (2019 FTIP), draft Environmental Impact Report (EIR) and the corresponding draft Air Quality Conformity Analysis for the 2019 FTIP and the 2018 RTP/SCS on April 5, 2018, for a 55-day public review and comment period.

- The 2018 RTP/SCS is a long-term, coordinated, transportation/land use strategy to meet Fresno County's transportation needs to 2042.
- The 2019 FTIP is a near-term listing of capital improvements and operational expenditures using federal and state funds for transportation projects in Fresno County during the next four years.
- The draft EIR document provides an analysis of potential environmental impacts related to the RTP/SCS, as required by the California Environmental Quality Act.
- The corresponding Air Quality Conformity analysis contains the documentation to support a finding that the 2019 FTIP and 2018 RTP/SCS meet the air quality conformity requirements for ozone and particulate matter.

A public hearing to receive comments on these documents will be held at 5:30 p.m. on Thursday, April 26, 2018, during the Fresno COG Policy Board meeting. An informational meeting for the draft SCS will be held for elected officials during the Policy Board meeting, just prior to the public hearing.

An additional public hearing will be held to receive public comments on the draft 2018 Sustainable Communities Strategy (SCS) at 6 p.m. on May 15, 2018, at Selma City Hall, 1710 Tucker St, Selma, CA 93662.

A concurrent 55-day public review and comment period on the draft EIR and related documents will commence on April 5, 2018, and conclude on June 1, 2018. The draft documents are available for review at the Fresno COG office, 2035 Tulare Street, Suite 201, Fresno, CA 93721 and on Fresno COG's website fresnocog.org.

Based on the draft EIR analysis, potentially significant and unavoidable direct and cumulative environmental impacts may occur to the following resources areas: Aesthetics, Agricultural & Forestry Resources, Air Quality, Biotic Resources, Climate Change/Greenhouse Gases, Cultural Resources & Tribal Cultural Resources, Energy & Energy Conservation, Geology/Soils/Minerals, Hazardous Materials, Hydrology & Water Resources, Land Use & Planning, Noise, Population, Housing & Employment, Public Utilities, Other Utilities, & Services, and Transportation/Traffic.

Public comments are welcomed at the hearing or may be submitted in writing by 5 p.m. June 1, 2018, to Kristine Cai at the address below.

After considering the comments, the documents will be considered for adoption, by resolution, by Fresno COG at a regularly scheduled meeting on July 26, 2018. The documents will then be submitted to state and federal agencies for consideration and potential approval.

Contact Person: Kristine Cai, Planning Director
2035 Tulare Street, Suite 201, Fresno, CA 93721
559-233-4148
kcai@fresnocog.org

Action: Information only. The Policy Board may provide additional direction at its discretion.

D. PUBLIC HEARING: 2018-2019 Unmet Transit Needs (Jeff Long) [INFORMATION]

Exhibits: Unmet Needs Letter to Agencies Unmet Needs Flyer Unmet Needs Flyer in Spanish

Summary: During its June 2018 meeting, Fresno COG's Policy Board must determine that public transportation needs within Fresno County will be reasonably met during fiscal year 2018-19 prior to approving Local Transportation Fund claims for streets and roads. As a part of the public process for that finding, this Unmet Needs Public Hearing is being held to receive public comment on transit needs that can be met by the following four transit providers:

- Fresno Area Express (City of Fresno)
- Clovis Transit
- Fresno County Rural Transit Agency
- Fresno Economic Opportunities Commission

Public Outreach to Date:

Fresno COG's Social Service Transportation Advisory Council (SSTAC) is responsible for evaluating unmet transit needs. Public outreach for the unmet needs process began in early February. To date, the meeting schedule has been publicized in two of Fresno COG's "Coming Up at Fresno COG" e-newsletters; via public notices published in the Fresno Bee and Vida En El Valle newspapers; through Fresno Metro Ministries' e-news to 2,000 public and community agencies and; with request-for-comments letters, in English and Spanish, mailed out to 380 agencies.

Based on feedback from the unmet needs process last year, the SSTAC increased the number of public outreach meetings from three to eight. Four of these meetings were held in the urban area and four in the rural area. Two of the rural meetings were held on the west side of Fresno County and two on the east side.

The meeting schedule is as follows (all beginning at 5:30 p.m. except as noted):

Tuesday, March 13, Mendota City Hall, 643 Quince Street Mendota, CA 93640

Monday, March 19, Selma City Hall, 1710 Tucker Street, Selma, CA 93662

Tuesday, March 20, Clovis Senior Center, 850 Fourth Street, Clovis, CA 93612

Wednesday, March 21, Kerman City Hall, 850 S. Madera Avenue, Kerman, CA 93630

Wednesday, March 28, Central Valley Regional Center, 4615 N Marty, Fresno, CA 93722

Wednesday, April 4, Fresno Metropolitan Area, Ted C. Wills Senior Center, 770 N. San Pablo, Fresno, CA 93728

Thursday, April 5, Mosqueda Center (Room 8), 4670 E. Butler Ave., Fresno, CA 93702

Thursday, April 19, 6 p.m., Parlier City Hall, 1100 E. Parlier Ave., Parlier, CA 93648

In addition to the eight published meetings, SSTAC held a ninth meeting with the Jakara Movement on

April 4.

SSTAC has received two written comments to date. To submit comments on public transit needs in Fresno County, please attend one of the scheduled public meetings, the public hearing or submit written comments to SSTAC Chairman Bill Hyatt at:

Email: comments@fresnocog.org

Regular Mail: Central Valley Regional Center, Inc, 4615 North Marty, Fresno, CA 93722

All comments will be discussed and evaluated by the Social Service Transportation Advisory Council.

Action: Information only. The Policy Board may provide additional direction its discretion.

III. **ADMINISTRATIVE CONSENT ITEMS**

About Consent Items:

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A. **Monthly Legislative Report (Trai Her-Cole) [INFORMATION]**

Exhibits:

 Legislative Report

To locate current and past year state bill information go to the Official California Legislative Information webpage at <http://www.leginfo.ca.gov/>

To locate current and past year federal bill information go to THOMAS, The Library of Congress's bill information website (in the spirit of Thomas Jefferson) at <http://thomas.loc.gov/>

Please contact staff person, [Trai Her-Cole](#), if you have any questions or comments.

IV. **ADMINISTRATIVE ACTION/DISCUSSION ITEMS**

A. **San Joaquin Valley Policy Conference (Robert Phipps) [INFORMATION]**

Summary: Stanislaus Council of Governments will host the annual San Joaquin Valley Policy Conference May 9-11, 2018 at the Doubletree Courtyard Hotel in downtown Modesto and include such speakers as California Transportation Commissioner Paul Van Konyneburg and California High-Speed Rail CEO Brian Kelly. City and County elected officials and staff are invited and encouraged to attend.

Topics include: "Speaking with One Voice-Bringing the Valley Together," "What Retail Changes Mean for Land Use," and "Meeting Valley Water Supply Needs," among others.

The \$230 registration fee includes a Wednesday night reception featuring classic hot rods from the Modesto-based film "American Graffiti" alongside new, autonomous vehicles. Breakfast on Thursday and Friday mornings, as well as a Thursday night dinner.

Participants may register online at <http://sjvcogs.org/events> and make hotel reservations by calling 209-526-6000 or at the Doubletree website, <http://doubletree3.hilton.com/en/hotels/california/doubletree-by-hilton-hotel-modesto-DSTO-DT/index.html>.

Action: Information only. The Committee may provide additional direction at its discretion.

OTHER ITEMS

- A. **Items from Staff**

- B. **Items from Members**

VI. PUBLIC PRESENTATIONS

A. Public Presentations

This portion of the meeting is reserved for persons wishing to address the Policy Board on items within its jurisdiction but not on this agenda. **Note: Prior to action by the Policy Board on any item on this agenda, the public may comment on that item. Unscheduled comments may be limited to 3 minutes.**