

**FRESNO COUNCIL OF GOVERNMENTS  
MEASURE C FUNDS  
ADMINISTRATION PLANNING PROGRAM**

**FINANCIAL STATEMENTS  
WITH  
INDEPENDENT AUDITOR'S REPORT  
AND  
COMPLIANCE REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2019**

**FRESNO COUNCIL OF GOVERNMENTS  
MEASURE C FUNDS  
ADMINISTRATION PLANNING PROGRAM  
JUNE 30, 2019**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Fresno County Transportation Authority  
Fresno, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Fresno County Transportation Authority's pass-through Measure C Funds (Measure C Funds) of Fresno Council of Governments (FCOG) as of and for the year ended June 30, 2019, and the related notes to the financial statements, as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to FCOG's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of FCOG's internal control as it relates to the Measure C Funds. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

570 N. Magnolia Avenue, Suite 100  
Clovis, CA 93611

tel 559.299.9540

fax 559.299.2344

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure C Funds of FCOG as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Emphasis of Matter**

As discussed in Note 1, the financial statements of the Measure C Funds of FCOG are intended to present the financial position and the changes in financial position of only that portion of the Measure C Funds of FCOG that are attributable to the transactions related to Fresno County Transportation Authority's pass-through funds. They do not purport to, and do not present fairly the financial position of FCOG as of June 30, 2019, the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Management has omitted a management's discussion and analysis and budgetary comparison information that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 22, 2021, on our consideration of FCOG's internal control over financial reporting as it relates to the Measure C Funds, and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of FCOG's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and in considering FCOG's internal control over financial reporting and compliance as it relates to the Measure C Funds.

*Price Pange & Company*

Clovis, California  
February 22, 2021

## FINANCIAL STATEMENTS

**FRESNO COUNCIL OF GOVERNMENTS  
 MEASURE C FUNDS  
 ADMINISTRATION PLANNING PROGRAM  
 BALANCE SHEET  
 JUNE 30, 2019**

	<u>Planning</u>	<u>ADA/ Seniors</u>	<u>Farmworker/ Van Pool</u>	<u>Car / Van Pool</u>	<u>Total</u>
<b>ASSETS</b>					
Cash and investments	\$ 795,957	1,996,081	\$ 1,821,259	\$ 949,900	\$ 5,563,197
Due from FCTA	<u>32,740</u>	<u>51,729</u>	<u>37,978</u>	<u>37,978</u>	<u>160,425</u>
Total assets	<u>\$ 828,697</u>	<u>\$ 2,047,810</u>	<u>\$ 1,859,237</u>	<u>\$ 987,878</u>	<u>\$ 5,723,622</u>
<b>LIABILITIES</b>					
Unearned revenues	<u>\$ 828,697</u>	<u>2,047,810</u>	<u>\$ 1,859,237</u>	<u>\$ 987,878</u>	<u>\$ 5,723,622</u>
Total liabilities	<u>828,697</u>	<u>2,047,810</u>	<u>1,859,237</u>	<u>987,878</u>	<u>5,723,622</u>
<b>FUND BALANCE</b>					
Restricted	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities and fund balance	<u>\$ 828,697</u>	<u>\$ 2,047,810</u>	<u>\$ 1,859,237</u>	<u>\$ 987,878</u>	<u>\$ 5,723,622</u>

The accompanying notes are an integral part of these financial statements.

**FRESNO COUNCIL OF GOVERNMENTS  
 MEASURE C FUNDS  
 ADMINISTRATION PLANNING PROGRAM  
 STATEMENT OF REVENUES, EXPENDITURES AND  
 CHANGES IN FUND BALANCE  
 FOR THE YEAR ENDED JUNE 30, 2019**

	Planning	ADA/Seniors	Farmworker/ Van Pool	Car/ Van Pool	Total
<b>REVENUES</b>					
Intergovernmental allocations	\$ 484,679	490,051	\$ 372,906	\$ 416,509	\$ 1,764,145
Taxi scrip revenue	-	78,556	-	-	78,556
Interest	16,850	36,197	33,981	18,724	105,752
<b>Total revenues</b>	<b>501,529</b>	<b>604,804</b>	<b>406,887</b>	<b>435,233</b>	<b>1,948,453</b>
<b>EXPENDITURES</b>					
Current:					
Transportation planning	501,529	604,804	406,887	435,233	1,948,453
<b>Total expenditures</b>	<b>501,529</b>	<b>604,804</b>	<b>406,887</b>	<b>435,233</b>	<b>1,948,453</b>
Net change in fund balance	-	-	-	-	-
Fund balance - beginning	-	-	-	-	-
Fund balance - ending	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

The accompanying notes are an integral part of these financial statements.

**FRESNO COUNCIL OF GOVERNMENTS  
MEASURE C FUNDS  
ADMINISTRATION PLANNING PROGRAM  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2019**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Fresno County Transportation Authority's pass-through Measure C Funds (Measure C Funds) of Fresno Council of Governments (FCOG) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The financial statements presented are only from the accounts and financial transactions of the Fresno County Transportation Authority's pass-through Measure C Funds of FCOG. Accordingly they do not present the financial position or the results of operations of FCOG or its special revenue fund types. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of FCOG's accounting policies are described below:

**A. Reporting Entity**

The Fresno County Transportation Authority (FCTA) was created by the approval of Measure C by the voters of Fresno County (the County) in November 1986. Measure C authorized the imposition of a ½% sales and use tax (sales tax) in the County for 20 years. The proceeds of Measure C are principally reserved for highway improvements, local transportation improvements, growth management and regional planning purposes (programs) in the County. The ½% sales tax commenced July 1, 1987 and expired on June 30, 2007.

In November 2006, the County voters approved a ballot measure authorizing FCTA to continue the ½% retail transaction and use tax for an additional 20 years. Under the terms of the extension of the Measure C program, proceeds of Measure C are principally reserved for regional public transit, local transportation, regional transportation, alternative transportation and environmental enhancement programs in the County. The ½% sales tax commenced July 1, 2007 and will expire on June 30, 2027.

The sales tax revenue received by FCTA under Measure C, after deducting certain administrative costs, are to be spent for programs as set forth in the expenditure plan included in Measure C and approved by the voters of the County. All revenues, including interest and other revenues, not designated by Measure C for a specific purpose are to be spent on capital projects for other governmental agencies set forth in the expenditure plan. The expenditure plan will be updated every two years to adjust the projection of sales tax receipts.

The primary elements of the 2006 Measure C Extension Sub-Programs consist of the following:

- **Regional Public Transit Program** – will fund projects dealing with bus route maintenance, expansion of buses, bus services, bus shelters, and public transit safety measures.

- ♦ *Public Transit Agencies* (Fresno Area Express (FAX), Clovis Transit and Fresno County Rural Transit Agency (FCRTA))

The goal of all transit agencies within the County who derive funding allocations from this program is to improve the level of public transit services within the County and to continue to seek ways to coordinate and/or consolidate services in order to achieve a seamless passenger travel system for the public. Priority service improvements planned for each agency include improving frequency of service, extending weekend service hours, enhancing Para-transit services to the senior or disabled community, and installing and integrating a regional automated farebox system to enhance transit coordination.

- ♦ *Farmworker Car/Van Pools*

Farmworker Van Pool – Measure C funds will be used to subsidize Farmworker Van Pool programs within the County, providing an equal opportunity for both public and private industry competition, as well as potential public/private partnerships. Vanpools must originate in the County and allow for safe effective transportation to and from work.



**FRESNO COUNCIL OF GOVERNMENTS  
MEASURE C FUNDS  
ADMINISTRATION PLANNING PROGRAM  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2019**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**A. Reporting Entity (Continued)**

♦ *Farmworker Car/Van Pools (Continued)*

The Measure C Car Pool program is an incentive program to the County residents to carpool with at least one other person, two days per week. The program offers incentives in the form of cash prizes and services from participating vendors.

The Measure C Van Pool program offers a variety of subsidies and reimbursements to help ensure that commuters reach their destinations safely by using a cost-effective alternative to a single occupant vehicle.

- **Local Transportation Program** – will go towards the local transportation program projects such as filling potholes, re-paving streets, improving sidewalks, catering to pedestrians and maintaining trails and bicycle systems.

♦ *Local Allocation*

Street Maintenance – A mandated 50% of the local transportation program must be earmarked for street maintenance/rehabilitation such as pothole repair, patching or overlay projects. An agency may reserve these funds for no more than five years to fund a large street maintenance project.

ADA Compliance – These funds are set aside for the local agencies to meet the current requirements of the Americans with Disabilities Act. Jurisdictions that receive less than \$200,000 annually from the total local transportation program would be exempt from this provision.

Flexible Funding – The flexible funding sub-program allows the local agency to utilize these funds on transportation related projects.

♦ *Pedestrian/Trails – Urban (Clovis and Fresno Sphere of Influence) and Rural*

Approximately 3% of Measure C is provided to fund significant improvements to the existing planned pedestrian and trail system. The funds can also be used for needs such as signage, striping and master plan updates. Jurisdictions with a population threshold less than 25,000 would be exempt from this provision and receive these funds in the Flexible Funding program.

♦ *Bicycle Facilities*

Approximately 1% of Measure C is provided to fund significant improvements to the existing and planned bicycle facilities and/or systems. Bicycle Trail funds may be used for Class II bicycle facilities, signage and striping and for the development of the master plan. Jurisdictions with a population threshold less than 25,000 would be exempt from this provision and receive these funds in the Flexible Funding program.

- **Regional Transportation Program** – will fund projects centered on improving and making changes to the freeway land and commuter corridors. This fund will also cover road safety measures.
- **Alternative Transportation Program** – will be used towards safety measures for emergency vehicle and school routes, reducing traffic congestion and facilitating new underpasses or overpasses.
- **Environmental Enhancement Program** – will accommodate the school bus replacement programs and deal with other transit-related development.
- **Administration/Planning Program** – will help to prepare updates for the expenditures plan and develop and administer other planning related activities.

**FRESNO COUNCIL OF GOVERNMENTS  
MEASURE C FUNDS  
ADMINISTRATION PLANNING PROGRAM  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2019**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**B. Basis of Presentation**

FCOG uses fund accounting to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

The operations of the Measure C Funds of FCOG are accounted for in a separate set of self-balancing accounts that comprise the funds' assets, liabilities, fund balance, revenues and expenditures.

The Measure C Funds of FCOG are accounted for in the General Fund within the governmental category using the modified accrual basis of accounting whereby revenues are recognized when they become measurable and available and expenditures are recognized when the liabilities are incurred.

Intergovernmental revenues (primarily grants and subventions), which are received as reimbursement for specific purposes or projects, are recognized based upon the expenditures recorded. Intergovernmental revenues, which are usually unrestricted as to use are revocable only for failure to meet prescribed compliance requirements, and are reflected as revenues at the time of receipt or earlier, if they meet the availability criterion.

**C. Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which FCOG is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Nonspendable

Amounts cannot be spent either because they are in nonspendable form (such as inventory or prepaid expense, and long-term loans and notes receivable) or because they are legally or contractually required to be maintained intact (such as principal of a permanent fund).

Restricted

Amounts with external constraints placed on the use of these resources (such as debt covenants, grantors, contributors, or laws or regulations of other governments, etc.) or imposed by law through constitutional provisions or enabling legislation. The fund balance for FCOG's Measure C Funds is classified as restricted, which represents amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributions, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed

Amounts that can only be used for specific purposes pursuant to constraints imposed by FCOG's Board, FCOG's highest level of decision-making authority, through an ordinance or resolution. These committed amounts cannot be used for any other purpose unless the Board removes or changes the specified uses through the same type of formal action taken to establish the commitment.

**FRESNO COUNCIL OF GOVERNMENTS  
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NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2019**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Fund Balance Classification (Continued)**

Assigned

Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Intent is expressed by the Board or its designee and may be changed at the discretion of the Board or its designee. For all governmental funds other than the General Fund, any remaining positive amounts not classified as nonspendable, restricted or committed must be designated as assigned fund balance.

Unassigned

This classification includes amounts that have not been assigned to other funds or restricted, committed or assigned to a specific purpose within FCOG.

When both restricted and unrestricted resources are available for use, it is FCOG's policy to use restricted resources first, followed by the unrestricted committed, assigned and unassigned resources as they are needed.

**NOTE 2 – CASH AND INVESTMENTS**

Cash is pooled with FCOG's cash and investments. Income from the investment of pooled cash is allocated based upon the actual balance of the fund as a percentage of the total pooled cash balance. The County values all of its cash and investments at fair value on a portfolio basis. The County manages its pooled idle cash and investments under a formal investment policy that is adopted and reviewed by the County, and that follows the guidelines of the State of California Government Code.

County-wide information concerning cash and investments for the year ended June 30, 2019, including authorized investments, custodial credit risk and interest rate risk for debt securities and concentration of investments, carrying amount and market value of deposits and investments, may be found in the notes of the County's annual financial report.

**NOTE 3 – UNEARNED REVENUE**

The Fresno County Transportation Authority allocates Measure C Funds to the Fresno Council of Governments to provide various program administrative and planning services. Allocations are considered earned when they are properly spent for operations. Allocations received but not earned are recorded as unearned revenues. Changes in the unearned revenues account for the year ended June 30, 2019 are summarized as follows:

	Planning	ADA/ Seniors	Farmworker/ Van Pool	Car/ Van Pool	Total
Unearned revenues, beginning	\$ 923,003	\$ 1,921,072	\$ 1,779,311	\$ 951,555	\$ 5,574,941
Funds received	390,373	616,789	452,832	452,832	1,912,826
Funds allowed	(501,529)	(604,804)	(406,887)	(435,233)	(1,948,453)
Interest	16,850	36,197	33,981	18,724	105,752
Taxi Scrip	-	78,556	-	-	78,556
Unearned revenues, ending	<u>\$ 828,697</u>	<u>\$ 2,047,810</u>	<u>\$ 1,859,237</u>	<u>\$ 987,878</u>	<u>\$ 5,723,622</u>

**FRESNO COUNCIL OF GOVERNMENTS  
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NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2019**

**NOTE 4 – SUBSEQUENT EVENT**

On March 11, 2020, the World Health Organization declared the outbreak of coronavirus (COVID-19) a pandemic. In response, the State of California has issued stay at home orders which include the temporary closure of all businesses deemed to be nonessential. Many stay at home orders have required individuals living in the San Joaquin Valley Region to stay at home, except as allowed to maintain continuity of the federal critical infrastructure sectors. Accordingly, some functions of FCOG's operations have been limited to protect the health and safety of its employees. The financial impact that could occur as a result of the pandemic is unknown at this time.

Management has evaluated and concluded that there are no other subsequent events that have occurred from June 30, 2019 through the date the financial statements were available to be issued at February 22, 2021 that would require disclosure or adjustment.

## COMPLIANCE REPORT



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS* AND THE RULES  
AND REGULATIONS OF THE MEASURE C ENABLING LEGISLATION

To the Board of Directors  
Fresno County Transportation Authority  
Fresno, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Fresno County Transportation Authority's pass-through Measure C Funds (Measure C Funds) of Fresno Council of Governments (FCOG), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the FCOG's Measure C Funds financial statements, and have issued our report thereon dated February 22, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered FCOG's internal control over financial reporting (internal control), as it relates to the Measure C Funds, to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of FCOG's internal control. Accordingly, we do not express an opinion on the effectiveness of FCOG's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of FCOG's Measure C Funds financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

570 N. Magnolia Avenue, Suite 100  
Clovis, CA 93611

tel 559.299.9540

fax 559.299.2344

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether FCOG's Measure C Funds financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the Measure C Enabling Legislation.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of FCOG's internal control or on compliance as it relates to the Measure C Funds. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering FCOG's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Price Pange & Company*

Clovis, California  
February 22, 2021